

STATE OFFICE OF ADMINISTRATIVE HEARINGS
HEARINGS ACTIVITY REPORT (HARP)
September 1st, 2025 – February 28th, 2026

INTRODUCTION

The State Office of Administrative Hearings (SOAH) serves as an independent, neutral forum providing fair and efficient hearings process and the opportunity for alternative dispute resolution proceedings, in accordance with Chapter 2003 of the Texas Government Code. This Hearings Activity Report (HARP) provides detailed information about SOAH' caseload, including SOAH's associated cost of service, during the designated reporting period. HARP is prepared and submitted in accordance with Rider 5 of SOAH's appropriation bill pattern.

Hearings Activity Report: By May 1st and November 1st of each fiscal year, the State Office of Administrative Hearings (SOAH) shall submit to the Legislative Budget Board and the Governor a report detailing hearings activity conducted during the prior two fiscal year quarters. The report shall indicate in a format prescribed by the Legislative Budget Board, for each agency served by method of finance, the projected and actual person hours allocated to the agency's cases and the cost, both direct and indirect, of conducting the hearings. The report shall also indicate in a format prescribed by the Legislative Budget Board, for each agency served, the projected and actual number of cases received, the number of cases disposed, and the median number of calendar days between the date a case is received by SOAH and the date the case is finally disposed, and any other information requested by the Legislative Budget Board during the reporting period. (S.B. 1, General Appropriations Act, 2026-2027 Biennium, Eighty-Ninth Legislature, Regular Session, Article 8.)

THE CONTENTS OF THE REPORT

This volume of HARP covers the period September 1st, 2025, through February 28th, 2026.

HARP Part I – Cases summarizes information by agency for actual pending cases, cases received, cases disposed, and median days at SOAH. It also includes Fiscal Year 2026 second half projections.

HARP Part II – Hours and Expenses summarizes hours and costs by referring agency within each method of finance. It also contains the projected hours and costs for each agency for the second half of Fiscal Year 2026. These projections are based on amounts included in the Legislative Appropriations Request (LAR) adjusted by the most current information available to SOAH. Please note for simplicity, Groundwater Conservation Districts are listed as agency code 900 and appeals of Appraisal Review Board (ARB) orders are listed as agency code 940.

SUMMARY OF ACTIVITY FOR THE CURRENT PERIOD

HARP Part I

ALR Cases:

ALR cases received increased from the prior reporting period to 12,081. Cases disposed decreased from the prior reporting period to 11,090 during this reporting period.

General Docket Cases:

General docket cases referred decreased from prior reporting period to 1,638. Cases disposed increased from prior reporting period to 2,028.

HARP Part II

Hourly Cost:

ALR cases cost \$142.40 per ALJ billable hour, and General Docket cases were \$153.71. General Revenue (GR) funded cases cost \$147.73 per ALJ billable hour, and Interagency Contracts (IAC) cases were \$153.40. The rate swing by agency in this reporting period ranged from \$135.49 to \$195.01 per ALJ billable hour. The overall rate for the current period is \$150.33, a decrease from the prior reporting period of \$165.50.

The projected GR rate for the second half of Fiscal Year 2026 is \$179.30. The projected IAC rate for the second half of Fiscal Year 2026 is \$165.00. The projected overall rate for the second half of Fiscal Year 2026 is \$173.06.

Fluctuations in hourly rates are directly attributable to the salary and classification mix of ALJs assigned to cases and to the overall hours worked on cases. SOAH does not assign ALJs to cases by funding source, but by subject matter, experience, expertise, and as

dictated by the workload. Because the funding source does not dictate the ALJ that works on a case, in any given period, or for any given agency, rebalancing the caseload impacts the allocation of costs and, thus, the hourly rate.

HARP PART I - CASES: DEFINITION OF TERMS

The table in this section lists each agency, identified by name and agency number, served during the reporting period, and provides a summary of the following measured events for those agencies, as applicable:

NUMBER OF CASES PENDING AT START OF REPORTING PERIOD - Active cases pending at the beginning of the reporting period that were carried forward from the end of the prior reporting period into the next.

NUMBER OF CASES RECEIVED - Only cases initially docketed at SOAH during the reporting period. Therefore, if casework time is shown but no cases were received during the reporting period, this indicates the time worked was on a case initiated in a prior reporting period.

NUMBER OF CASES DISPOSED - Includes all matters resolved (*e.g.*, by proposal for decision, final order, settlement, or dismissal) during the reporting period irrespective of when the case was referred to SOAH. If the number of cases disposed exceeds the number of cases received, it indicates that some of the cases disposed during the reporting period were docketed at SOAH in a prior reporting period.

CUMULATIVE NUMBER OF CASES PENDING AT END OF REPORTING PERIOD - The number of active cases pending at the close of the reporting period that will be carried forward into the next reporting period.

MEDIAN DAYS AT SOAH - Approximates the median time from filing to final disposition that cases were pending on the SOAH docket.

HARP PART II - HOURS AND EXPENSES: DEFINITION OF TERMS

The table in this section lists by agency the total hours and costs, as described below, for the reporting period, sorted by method of finance.

HOURS - The total amount of actual case-related time.

DIRECT SALARIES - Actual salary cost of all hours related to the respective agency or docket during the reporting period.

COURT COST - Total direct court costs (interpreters, court reporters, and transcripts) associated with conducting the hearing and performing other work on a particular case.

TRAVEL COST - Total direct travel costs (transportation, lodging, and meals) associated with conducting the hearing and performing other work on a particular case.

TOTAL DIRECT - Sum of Total Salaries, Court Cost, and Travel Cost.

TOTAL INDIRECT - The costs associated with supporting the hearings activity and allocated to each case on a pro rata basis. These costs include personnel and operating costs for the Clerk's Office, Legal Services, Hearings support staff, and Hearings management. Includes all non-case related ALJ costs and all leave time taken.

TOTAL ADMIN - Reflects the total administrative costs allocated to each case on a pro rata basis. These costs include personnel and operating costs for Executive Management, Finance, General Counsel, Human Resources, Information Technology, and Records.

PROJECTED HOURS - Projected hours for the related agency during the specified time frame.

PROJECTED COST - Projected cost attributable to the related agency during the specified time frame.

State Office of Administrative Hearings Hearings Activity Report (HARP) Part I - Cases

Date Range: 09/01/2025 to 02/28/2026

Agency Number	Agency Name	Number of Cases Pending Start of Reporting Period	Number of Cases Received	Number of Cases Disposed	Cumulative Number of Cases Pending at End of Reporting Period	Median Days at SOAH	Projections		
							Projected Cases Received	Projected Cases Disposed	Projected Median Days at SOAH
302	Office of the Texas Attorney General	109	277	314	72	4	390	400	4
304	Texas Comptroller of Public Accounts	54	129	101	82	79	121	138	89
307	Texas Secretary of State	3	0	3	0	110	2	2	65
312	Texas State Securities Board	6	0	2	4	1,156	2	3	628
323	Teacher Retirement System of Texas	0	3	0	3	0	1	0	0
327	Employees Retirement System of Texas	3	5	3	5	126	4	3	205
329	Texas Real Estate Commission - Texas Appraiser Licensing and Certification Board	19	8	19	8	188	14	15	156
332	Texas Department of Housing and Community Affairs	0	2	1	1	63	1	1	114
338	Texas State Pension Review Board	1	0	1	0	375	0	0	187
362	Texas Lottery Commission	45	0	34	11	41	56	64	41
405	Texas Department of Public Safety	5,015	12,012	11,129	5,898	78	11,888	11,307	77
407	Texas Commission on Law Enforcement	93	5	48	50	163	20	51	276
409	Commission on Jail Standards	1	0	1	0	140	0	0	70
450	Texas Department of Savings and Mortgage Lending	0	1	1	0	91	1	1	69
452	Texas Department of Licensing and Regulation	44	171	143	72	42	110	102	81
453	Texas Workers Compensation Commission	1	0	0	1	0	0	0	0
454	Texas Department of Insurance	2,068	50	465	1,653	3,801	51	463	2,164
456	Texas State Board of Plumbing Examiners	0	14	7	7	30	7	3	15
458	Texas Alcoholic Beverage Commission	10	11	12	9	71	8	11	107
459	Texas Board of Architectural Examiners	0	6	1	5	64	3	1	78
460	Texas Board of Professional Engineers and Land Surveying	0	1	0	1	0	0	0	0
466	Texas Office of Consumer Credit Commissioner	1	0	1	0	198	1	1	142
473	Public Utility Commission of Texas	132	129	86	175	170	120	95	154
476	Texas Racing Commission	0	11	4	7	91	6	2	122
503	Texas Medical Board	38	14	22	30	260	20	25	215

State Office of Administrative Hearings Hearings Activity Report (HARP) Part I - Cases

Date Range: 09/01/2025 to 02/28/2026

Agency Number	Agency Name	Number of Cases Pending Start of Reporting Period	Number of Cases Received	Number of Cases Disposed	Cumulative Number of Cases Pending at End of Reporting Period	Median Days at SOAH	Projections		
							Projected Cases Received	Projected Cases Disposed	Projected Median Days at SOAH
504	Texas State Board of Dental Examiners	28	11	27	12	153	19	23	118
507	Texas Board of Nursing	134	159	192	101	103	184	189	104
508	Texas Board of Chiropractic Examiners	1	1	0	2	0	0	0	100
510	Texas Behavioral Health Executive Council	9	9	13	5	166	12	10	125
513	Texas Funeral Service Commission	3	0	1	2	105	1	1	74
514	Texas Optometry Board	1	0	1	0	684	0	0	342
515	Texas State Board of Pharmacy	4	14	6	12	73	11	9	92
529	Texas Health and Human Services Commission	324	174	197	301	207	218	219	201
530	Department of Family and Protective Services	41	117	35	123	143	79	34	270
533	Executive Council of Physical and Occupational Therapy Examiners	3	0	1	2	111	1	0	55
537	Texas Department of State Health Services	26	30	26	30	161	27	33	173
554	Texas Animal Health Commission	6	11	5	12	387	6	6	270
578	Texas Board of Veterinary Medical Examiners	5	3	5	3	105	3	6	104
582	Texas Commission on Environmental Quality	58	34	42	50	162	42	51	182
601	Texas Department of Transportation	7	2	2	7	514	2	2	706
608	Texas Department of Motor Vehicles	42	46	51	37	63	48	56	64
701	Texas Education Agency	97	235	204	128	65	203	186	72
710	Texas A & M University System	0	0	0	0	0	0	0	648
729	University of Texas Southwestern Medical Center at Dallas	1	1	1	1	291	0	1	187
781	Texas Higher Education Coordinating Board	1	0	1	0	553	0	0	276
802	Texas Parks and Wildlife Department	2	0	2	0	341	0	1	170
900	Groundwater Conservation District	6	0	3	3	356	0	3	299
940	Appraisal Review Board	56	19	66	9	85	38	44	125
Total for 48 Agencies:		8,498	13,715	13,279	8,934	N/A	13,720	13,562	N/A

**State Office of Administrative Hearings
Hearings Activity Report (HARP) Part II - Hours and Expenses
Date Range: 09/01/2025 to 02/28/2026**

										Projections	
										03/01/2026 - 08/31/2026	
Agy #	Agency Name	Hours	Direct Salaries	Court Cost	Travel Cost	Total Direct	Total Indirect	Total Admin	Case Total	Total Hours	Case Total
General Revenue											
307	Secretary of State	19	\$ 1,430	\$ -	\$ -	\$ 1,430	\$ 1,605	\$ 463	\$ 3,497	12	\$ 2,088.76
312	State Securities Board	17	\$ 1,064	\$ -	\$ -	\$ 1,064	\$ 1,194	\$ 414	\$ 2,671	92	\$ 16,539.74
323	Teacher Retirement System of Texas	30	\$ 1,753	\$ 1,400	\$ -	\$ 3,153	\$ 1,967	\$ 730	\$ 5,850	15	\$ 2,689.39
327	Employees Retirement System of Texas	42	\$ 2,473	\$ -	\$ -	\$ 2,474	\$ 2,776	\$ 1,023	\$ 6,272	53	\$ 9,412.86
332	Texas Department of Housing and Community Affairs	6	\$ 344	\$ -	\$ -	\$ 344	\$ 386	\$ 134	\$ 864	44	\$ 7,844.05
338	State Pension Review Board	26	\$ 1,521	\$ 800	\$ -	\$ 2,321	\$ 1,707	\$ 633	\$ 4,660	15	\$ 2,671.46
362	Texas Lottery Commission	107	\$ 6,872	\$ -	\$ -	\$ 6,872	\$ 7,713	\$ 2,593	\$ 17,178	124	\$ 22,142.63
405	Department of Public Safety	954	\$ 50,686	\$ 28	\$ -	\$ 50,715	\$ 56,892	\$ 23,227	\$ 130,833	729	\$ 130,614.61
405	Department of Public Safety - ALR	11,780	\$ 652,124	\$ 6,571	\$ -	\$ 658,695	\$ 731,962	\$ 286,799	\$ 1,677,456	11,886	\$ 2,130,985.91
407	Texas Commission on Law Enforcement	859	\$ 49,257	\$ -	\$ -	\$ 49,258	\$ 55,288	\$ 20,902	\$ 125,447	1,085	\$ 194,442.75
452	Texas Department of Licensing and Regulation	963	\$ 53,606	\$ 4,320	\$ -	\$ 57,927	\$ 60,169	\$ 23,434	\$ 141,529	886	\$ 158,790.43
454	Texas Department of Insurance	700	\$ 44,751	\$ -	\$ -	\$ 44,751	\$ 50,229	\$ 17,043	\$ 112,023	741	\$ 132,766.12
456	Board of Plumbing Examiners	84	\$ 5,030	\$ -	\$ -	\$ 5,030	\$ 5,645	\$ 2,045	\$ 12,720	42	\$ 7,530.29
458	Texas Alcoholic Beverage Commission	175	\$ 9,502	\$ -	\$ -	\$ 9,502	\$ 10,665	\$ 4,261	\$ 24,428	218	\$ 39,067.84
473	Public Utility Commission of Texas	3,425	\$ 215,960	\$ -	\$ -	\$ 215,960	\$ 242,399	\$ 83,394	\$ 541,753	3,446	\$ 617,819.66
476	Texas Racing Commission	68	\$ 4,475	\$ -	\$ -	\$ 4,475	\$ 5,023	\$ 1,650	\$ 11,147	76	\$ 13,630.71
481	Texas Board of Professional Geoscientists	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
503	Texas Medical Board	596	\$ 37,398	\$ -	\$ -	\$ 37,398	\$ 41,977	\$ 14,511	\$ 93,886	701	\$ 125,666.14
504	State Board of Dental Examiners	295	\$ 17,952	\$ -	\$ -	\$ 17,952	\$ 20,150	\$ 7,176	\$ 45,279	318	\$ 56,947.79
507	Texas Board of Nursing	1,446	\$ 89,903	\$ -	\$ -	\$ 89,903	\$ 100,910	\$ 35,206	\$ 226,018	1,636	\$ 293,232.94
508	Texas Board of Chiropractic Examiners	13	\$ 846	\$ -	\$ -	\$ 846	\$ 950	\$ 310	\$ 2,106	7	\$ 1,304.35
510	Texas Behavioral Health Executive Council	152	\$ 9,050	\$ -	\$ -	\$ 9,050	\$ 10,158	\$ 3,689	\$ 22,897	95	\$ 17,077.61
513	Texas Funeral Service Commission	32	\$ 1,920	\$ -	\$ -	\$ 1,920	\$ 2,155	\$ 785	\$ 4,859	78	\$ 13,944.48
514	Texas Optometry Board	3	\$ 165	\$ -	\$ -	\$ 165	\$ 186	\$ 61	\$ 412	1	\$ 224.12
515	Texas State Board of Pharmacy	26	\$ 1,604	\$ -	\$ -	\$ 1,604	\$ 1,801	\$ 627	\$ 4,032	121	\$ 21,761.63
533	Executive Council of Physical and Occupational Therapy Examiners	27	\$ 1,711	\$ -	\$ -	\$ 1,712	\$ 1,921	\$ 663	\$ 4,296	22	\$ 3,966.85
551	Department of Agriculture	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
578	State Board of Veterinary Medical Examiners	80	\$ 5,357	\$ -	\$ -	\$ 5,357	\$ 6,013	\$ 1,948	\$ 13,317	88	\$ 15,714.99
601	Texas Department of Transportation	246	\$ 15,528	\$ -	\$ -	\$ 15,528	\$ 17,429	\$ 5,983	\$ 38,941	223	\$ 40,049.47
781	Texas Higher Education Coordinating Board	94	\$ 5,569	\$ -	\$ -	\$ 5,569	\$ 6,250	\$ 2,276	\$ 14,095	86	\$ 15,463.98
802	Parks and Wildlife Department	13	\$ 821	\$ -	\$ -	\$ 821	\$ 921	\$ 317	\$ 2,059	22	\$ 3,944.44
General Revenue Total		22,274	\$ 1,288,672	\$ 13,119	\$ -	\$ 1,301,792	\$ 1,446,440	\$ 542,294	\$ 3,290,526	22,858.00	\$ 4,098,336.00
Inter Agency Contracts											
302	Attorney General	381	\$ 21,843	\$ 126	\$ -	\$ 21,968	\$ 24,517	\$ 9,264	\$ 55,749	420	\$ 69,341.25
304	Comptroller of Public Accounts	1,792	\$ 120,656	\$ -	\$ -	\$ 120,656	\$ 135,428	\$ 43,617	\$ 299,702	1,956	\$ 322,781.25
305	General Land Office	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
329	Texas Real Estate Commission	368	\$ 23,297	\$ -	\$ -	\$ 23,297	\$ 26,149	\$ 8,966	\$ 58,412	363	\$ 59,915.63
409	Texas Commission on Jail Standards	1	\$ 90	\$ -	\$ -	\$ 90	\$ 101	\$ 30	\$ 221	2	\$ 309.38
450	Department of Savings and Mortgage Lending	2	\$ 113	\$ -	\$ -	\$ 113	\$ 127	\$ 49	\$ 289	1	\$ 189.75
451	Texas Department of Banking	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
454	Texas Department of Insurance - Workers Compensation	1,142	\$ 70,086	\$ -	\$ -	\$ 70,086	\$ 78,667	\$ 27,804	\$ 176,557	680	\$ 112,200.00
459	Texas Board of Architectural Examiners	7	\$ 463	\$ -	\$ -	\$ 463	\$ 520	\$ 170	\$ 1,153	7	\$ 1,072.50
460	Texas Board of Professional Engineers	3	\$ 160	\$ -	\$ -	\$ 160	\$ 180	\$ 67	\$ 407	1	\$ 226.88
466	Office of Consumer Credit Commissioner	2	\$ 92	\$ -	\$ -	\$ 92	\$ 103	\$ 43	\$ 237	5	\$ 870.38
469	Credit Union Department	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
473	Public Utility Commission of Texas - Waste Water	2,336	\$ 145,431	\$ -	\$ -	\$ 145,431	\$ 163,235	\$ 56,862	\$ 365,528	2,137	\$ 352,646.25
529	Health and Human Services Commission	2,977	\$ 160,854	\$ 400	\$ -	\$ 161,254	\$ 180,547	\$ 72,487	\$ 414,287	3,223	\$ 531,716.63
530	Department of Family and Protective Services	692	\$ 36,788	\$ 1,200	\$ -	\$ 37,988	\$ 41,292	\$ 16,848	\$ 96,128	756	\$ 124,682.25

**State Office of Administrative Hearings
Hearings Activity Report (HARP) Part II - Hours and Expenses
Date Range: 09/01/2025 to 02/28/2026**

										Projections 03/01/2026 - 08/31/2026	
Agy #	Agency Name	Hours	Direct Salaries	Court Cost	Travel Cost	Total Direct	Total Indirect	Total Admin	Case Total	Total Hours	Case Total
537	Department of State Health Services	128	\$ 7,489	\$ -	\$ -	\$ 7,489	\$ 8,405	\$ 3,123	\$ 19,016	237	\$ 39,166.88
554	Texas Animal Health Commission	24	\$ 1,492	\$ -	\$ -	\$ 1,492	\$ 1,674	\$ 578	\$ 3,744	31	\$ 5,135.63
582	Texas Commission on Environmental Quality	1,133	\$ 72,054	\$ 800	\$ -	\$ 72,854	\$ 80,875	\$ 27,585	\$ 181,314	1,809	\$ 298,468.50
608	Texas Department of Motor Vehicles	278	\$ 17,252	\$ 1,200	\$ -	\$ 18,452	\$ 19,364	\$ 6,775	\$ 44,590	269	\$ 44,347.88
696	Texas Department of Criminal Justice	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
701	Texas Education Agency	788	\$ 49,085	\$ -	\$ -	\$ 49,085	\$ 55,094	\$ 19,179	\$ 123,358	594	\$ 97,931.63
701	Texas Education Agency - IDEA	5,157	\$ 317,091	\$ 800	\$ -	\$ 317,891	\$ 355,912	\$ 125,550	\$ 799,354	4,829	\$ 796,805.63
Interagency Contracts Total		\$ 17,210	\$ 1,044,334	\$ 4,526	\$ -	\$ 1,048,859	\$ 1,172,189	\$ 418,996	\$ 2,640,044	\$ 17,320	\$ 2,857,808
Other											
710	Texas A&M University System	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	2	\$ 371.25
729	University of Texas Southwestern Medical Center	18	\$ 1,210	\$ -	\$ -	\$ 1,210	\$ 1,358	\$ 444	\$ 3,012	28	\$ 4,640.63
900	Ground Water Districts	265	\$ 16,241	\$ -	\$ -	\$ 16,241	\$ 18,229	\$ 6,458	\$ 40,928	133	\$ 21,883.13
940	Appraisal Review Boards	242	\$ 16,037	\$ -	\$ -	\$ 16,037	\$ 18,000	\$ 5,886	\$ 39,923	179	\$ 29,539.13
Other Total		\$ 525	\$ 33,487	\$ -	\$ -	\$ 33,487	\$ 37,587	\$ 12,788	\$ 83,862	\$ 342	\$ 56,434
Agency Total		40,009	2,366,493	17,645	-	2,384,138	2,656,216	974,078	6,014,432	40,520	\$ 7,012,578